

County Administrator's Fiscal Year 2023 Recommended Budget

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Tina Boan, Director Budget & Finance

September 21, 2022
Murray Nelson Government Center
Key Largo, FL

Fiscal Year 2023 Budget Summary

<u>Revenue</u>			FY23 Proposed	% of Total
Ad Valorem Taxes	Budgeted Ad Valorem	\$117,417,660	\$117,417,660	23%
Delinquent Taxes	Health Department	\$1,532,677	\$213,500	0%
Local Option, Use & Fuel Taxes	Total Ad Valorem	\$118,950,337	\$89,506,541	17%
Licenses, Permits & Impact Fees			\$9,370,744	2%
Intergov. Rev./Grants, PILT, Shared Taxes			\$26,127,981	4%
Charges for Services			\$94,952,658	18%
Fines & Forfeitures			\$3,127,750	1%
Miscellaneous			\$3,010,756	1%
Interfund Transfers			\$32,939,512	6%
Debt Proceeds			\$0	0%
Fund Bal Fwd/Less 5%			\$143,089,930	28%
Total Sources			\$519,757,032	100%

<u>Expenditure</u>			FY23 Proposed	% of Total
B.O.C.C. Operating			\$208,382,202	40%
Capital Projects, including Debt Service			\$66,624,791	13%
Sheriff			\$76,905,653	15%
Tourist Development Council			\$78,977,974	15%
Tax Collector			\$7,952,259	2%
Judicial, State Attorney, Public Defender			\$4,655,069	1%
Property Appraiser			\$5,843,693	1%
Clerk of the Courts			\$7,459,488	1%
Supervisor of Elections			\$2,981,651	1%
Budget Transfers, Cash Balance & Reserves			\$59,974,252	12%
Total Uses			\$519,757,032	100%

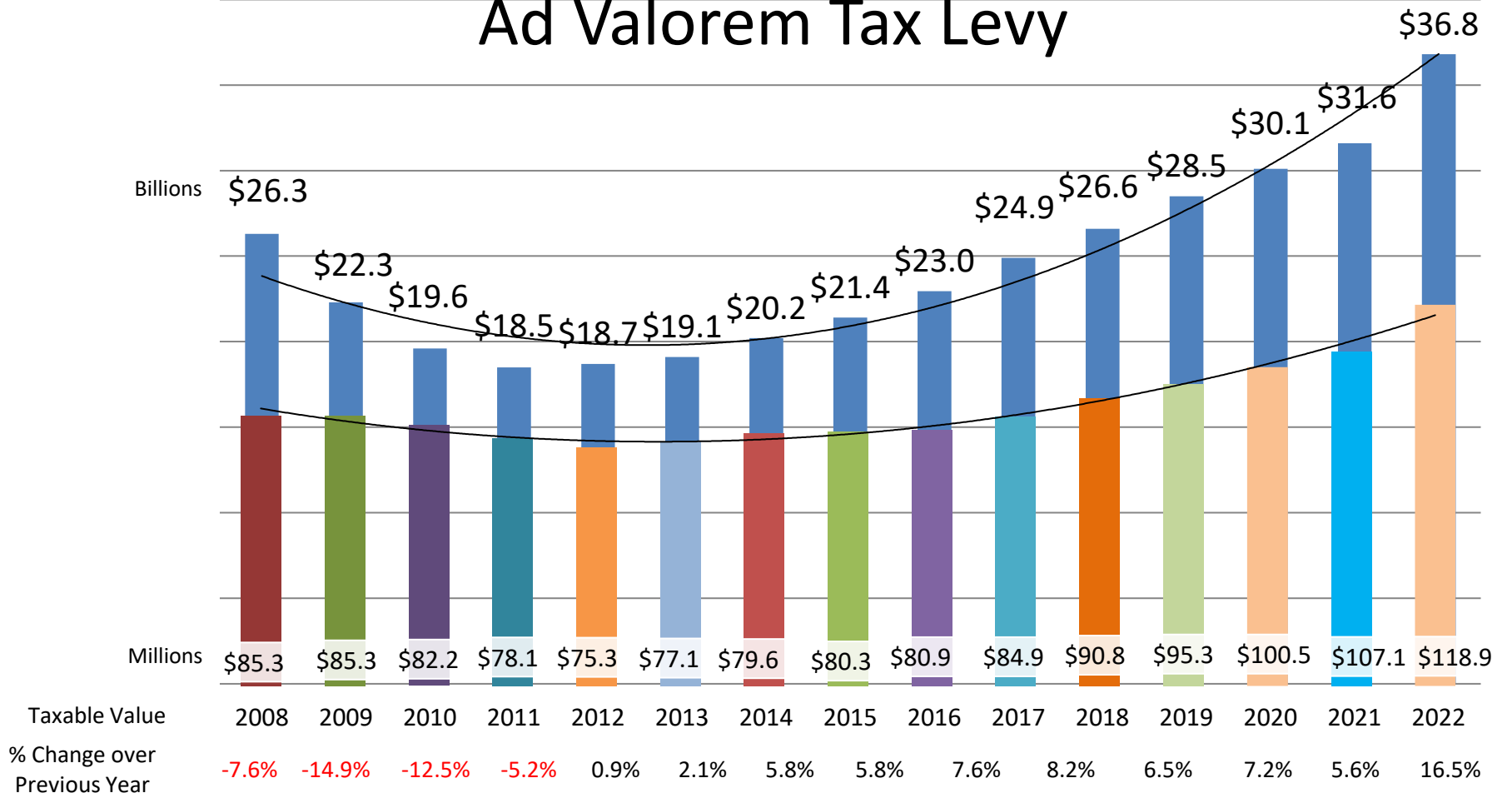
AD Valorem Distribution

Ad Valorem Property Taxes

Public Safety: {
\$84.2M,
71%

1,460,292	1%	State Attorney 408, 780, Public Defender 604, 952		Sheriff	
2,688,217	2%	Judicial Court Administrator		62,060,520	Fund 101
2,781,651	2%	Supervisor of Elections		5,657,500	Fund 149
5,277,693	4%	Property Appraiser		67,718,020	
4,716,859	4%	Tax Collector			
6,659,488	6%	Clerk of Court			
67,718,020	57%	Sheriff Law Enforcement			
1,532,677	1%	MC Health Department			
14,998,405	13%	Fire & Ambulance	107,833,302	91%	Constitutional Officers/Public Safety
2,873,891	2%	Parks & Beaches & Recreation			
2,624,381	2%	Middle Keys Health Care			
2,126,300	2%	Human Services Advisory Board			
1,500,000	1%	Tax Increment Financing District City of Key West			(Amount determined after Final Adoption)
1,992,463	2%	BOCC Operating Departments Balance of Funding			
118,950,337	100%				

County-Wide Gross Taxable Property Values vs. Ad Valorem Tax Levy



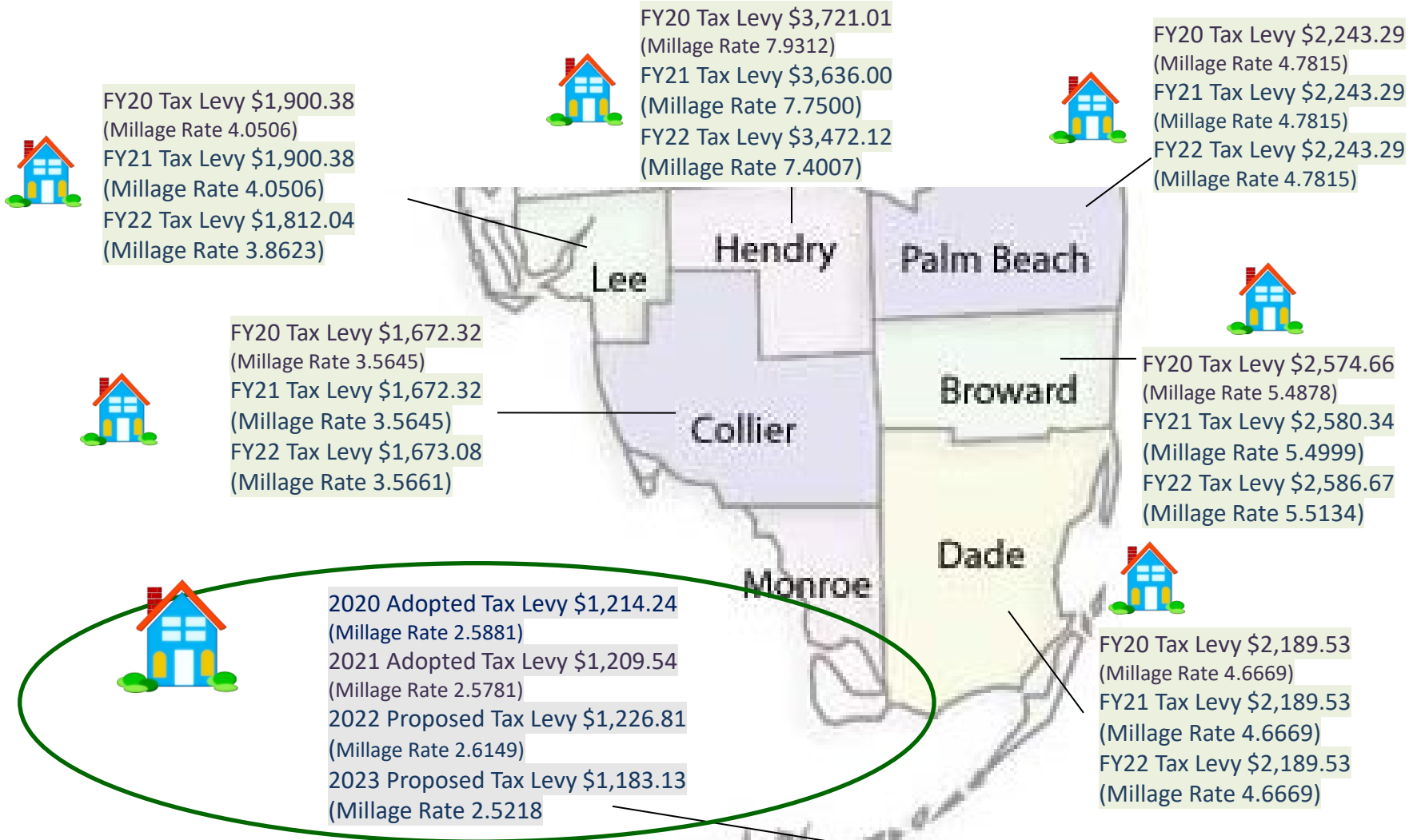
Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
% Change over Previous Year	-7.6%	-14.9%	-12.5%	-5.2%	0.9%	2.1%	5.8%	5.8%	7.6%	8.2%	6.5%	7.2%	5.6%	16.5%	

	FY 11 Budget	FY 12 Budget	FY 13 Budget	FY 14 Budget	FY 15 Budget	FY 16 Budget	FY 17 Budget	FY 18 Budget	FY 19 Budget	FY 20 Budget	FY 21 Budget	FY 22 Budget	FY 23 Budget
Above/-below roll-back	-3.79	-4.75	-2.692	2.67	2.75	-0.03	-0.33	3.84	5.86	3.14	3.75	5.47	9.98
+ /(-) prior year tax levy	(3,135,683)	(4,078,537)	(2,877,412)	1,848,033	2,481,692	747,699	574,673	4,027,266	5,904,725	4,505,206	5,197,449	6,551,636	11,859,638

FY20 included new Middle Keys Health Care MSTU (\$2 Million)

South Florida Ad Valorem Tax Comparison FY23

Countywide Services-Property with \$469,161 Taxable Value¹



¹ Source: Florida Department of Revenue: Comparison of Property Taxes Levied

General Fund, Fund Balance

General Fund Operating - Fund Balance

<u>FY21 Audited</u> <u>Ending Fund Balance</u>	<u>FY22 Projected</u> <u>Ending Fund Balance</u>	<u>FY23 Projected</u> <u>Ending Fund Balance</u>
43,007,391	43,089,518	35,673,620

5,891,883 1 Month Operating Capital

4.36 months of Operating Reserves and
\$10,000,000 Hurricane Disaster Reserves
at 09/30/2023

	Operating Capital			
	4 Months	5 Months	6 Months	
Proposed FY23 Operating Budget	70,702,593	23,567,531	29,459,414	35,351,297
Hurricane/Disaster Reserve		10,000,000	10,000,000	10,000,000
Minimum Fund Balance		33,567,531	39,459,414	45,351,297

Fiscal Year 2023 Capital Plan Discussion

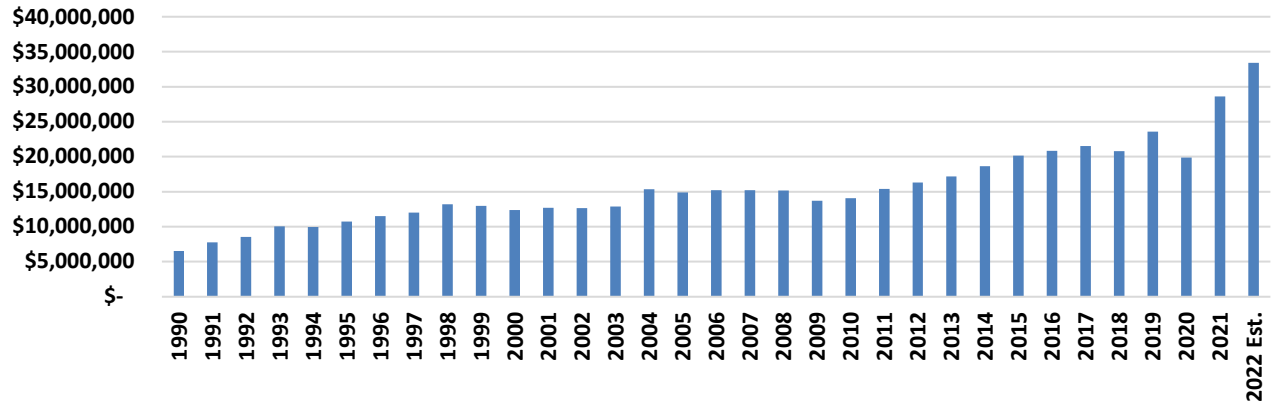
Revenue Estimates

Infrastructure Sales Surtax		
Year	Amount	% Change
1990	\$ 6,527,762	
1991	\$ 7,763,175	18.9%
1992	\$ 8,546,742	10.1%
1993	\$ 10,027,642	17.3%
1994	\$ 9,953,100	-0.7%
1995	\$ 10,746,262	8.0%
1996	\$ 11,521,699	7.2%
1997	\$ 12,009,003	4.2%
1998	\$ 13,217,392	10.1%
1999	\$ 12,996,907	-1.7%
2000	\$ 12,387,681	-4.7%
2001	\$ 12,719,997	2.7%
2002	\$ 12,645,370	-0.6%
2003	\$ 12,884,890	1.9%
2004	\$ 15,365,641	19.3%
2005	\$ 14,875,923	-3.2%
2006	\$ 15,201,005	2.2%
2007	\$ 15,200,286	0.0%
2008	\$ 15,147,593	-0.3%
2009	\$ 13,702,434	-9.5%
2010	\$ 14,085,030	2.8%
2011	\$ 15,374,998	9.2%
2012	\$ 16,318,450	6.1%
2013	\$ 17,172,359	5.2%
2014	\$ 18,653,970	8.6%
2015	\$ 20,161,451	8.1%
2016	\$ 20,817,676	3.3%
2017	\$ 21,510,929	3.3%
2018	\$ 20,805,323	-3.3%
2019	\$ 23,583,643	13.4%
2020	\$ 19,863,169	-15.8%
2021	\$ 28,613,899	44.1%
2022 Est.	\$ 33,391,905	16.7%
2023	\$ 31,542,441	-5.5%
2024	\$ 32,173,290	2.0%
2025	\$ 32,816,756	2.0%
2026	\$ 33,473,092	2.0%
2027	\$ 34,142,553	2.0%

Revenue Estimates for Fiscal Year Ending September 30, 2023

Local Government	1% Tax Rate - Default Formula	
	Distribution Percentage	Estimated Distribution
MONROE BOCC	60.502190	33,365,650
Islamorada	6.284887	3,465,979
Key Colony Beach	0.700382	386,246
Key West	23.569208	12,997,909
Layton	0.186356	102,771
Marathon	8.756977	4,829,283
Countywide Total	100.000000	55,147,838

One Cent Infrastructure Sales Surtax History



One Cent Infrastructure Fund 304	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate	2026 Estimate	2027 Estimate
Beginning Fund Balance	27,309,988	30,327,719	11,622,135	8,853,812	14,833,688	21,346,174
Revenue	35,732,468	31,592,441	32,223,290	32,866,756	33,523,091	34,192,553
Expense	32,714,737	50,298,025	34,991,613	26,886,880	27,010,605	25,382,240
Estimated Ending Fund Balance	30,327,719	11,622,135	8,853,812	14,833,688	21,346,174	30,156,487

Fiscal Year 2021 had the highest annual one cent infrastructure surtax revenue collected at \$28.6 million. As of 8/24/2021, the state is estimating FY2022 revenue to be \$25.5 million. However, Fiscal Year 2022 monthly receipts have consistently exceeded the previous year's. Therefore, OMB is estimating \$33.3 million in FY22 Sales Tax Revenue. Actual revenue will change the ending fund balance estimate.

5-Year CIP Funds – Capital Projects

Project Name	Fund	FY2023	FY2024	FY2025	FY2026	FY2027
Solid Waste Impact Fees	133	128,575				
Canal Monitoring	304	49,767				
Canal & Culvert	304	100,000				
Big Coppitt Waste Water Project	310	733,680	733,680	733,680	733,680	733,680
Duck Key Waste Water Project	311	31,000	31,000	31,000	31,000	31,000
Cudjoe Waste Water Project	312	734,193	734,193	718,564	231,596	231,596
Land Acquisition	316	762,508				
Ocean Reef IIA/Ambulance Purchase	304	350,000				
Public Defender/Simonton Property	304	1,325,000	1,761,688			
HMGP Wind Retrofit	304	262,377	983,163	983,163		
Rockland Key Facility	304	315,000	1,398,000	770,000		
Jackson Square Chiller Building	304	814,000	1,106,000	2,420,000	3,460,000	
Gato Building Repairs	304	100,000				
Ellis Building Renovation	304	400,000				
Lester Building Renovation	304	400,000				
SOE Bayshore Manor Renovation	304	400,000				
HMGP Generators	304	123,750				
Parks & Rec Impact Fees (All Districts)	131	692,229				
Key Largo Park Pickleball Courts	131	185,000				
Library Impact Fees	132	164,512				
Rowell's Marina	304	132,866				
Upper Keys Activity Center	304	750,000				
Middle Keys Activity Center (Big Pine Key)	304	500,000				
Lower Keys Activity Center	304	1,750,000				
Fire & EMS Impact Fees (All Districts)	135	190,478				
Fire & Ambulance Fire Truck	304	837,000				
Joe London Fire Training Site Assessment	304	70,000				
KL Fire Hydrants	304	150,000	150,000	150,000	150,000	
MCSO Generator	304	825,000	1,860,000	640,000		
PK Jail & Courthouse	314	500,000				
Marathon EOC	304	3,436,768				
Trauma Star Helicopter Replacement	304	2,500,000		500,000	500,000	500,000
MCSO Cudjoe Substation	304	50,000	250,000	2,000,000	2,000,000	
MCSO Marathon Substation	304	660,000	1,340,000			
MCSO Detention Center Spalling Repair	304	200,000				
Roads & Bridges	102	8,771,566	8,771,566	8,771,566	8,771,566	8,771,566
Harbor Drive Bridge	102/304	3,593,502	1,763,780			
Seaview Drive Bridge	102/304	3,791,748	2,208,252			
Bimini Drive Bridge	102/130/304	1,200,000				
Cudjoe Gardens Trail	130	259,602				
Roadway Impact Fee (All Districts)	130	539,241				
1st Street/Bertha	304	440,232				
Deepwater Horizon Projects	304	1,107,947				
Dennis Street Pump Station	304	550,000				
Key Largo III	304		975,949			
Sands/Twin Lakes Sea Level Rise	102/304	241,598	493,370			
Key Deer Blvd Repair	304	776,000				
No Name Key Bridge Repair	304		466,857			
Sugarloaf Blvd Bridge Replacement	304				3,480,191	1,160,064
Stillwright Point	304	888,746	296,249			
Total of Capital Improvement Projects		42,783,885	25,323,747	17,717,973	19,358,033	11,427,906

5-Year CIP Funds – Capital Projects (cont.)

Total Capital Funds Reserves, Debt Service, Transfers & Administrative

Reserves, Debt Service, Transfers, Administrative	Fund	FY2023	FY2024	FY2025	FY2026	FY2027
Reserves/Budgeted Transfers - Fund 102	102	2,739,676	2,981,274	2,981,274	2,981,274	2,981,274
Project Management Admin	304	2,710,591	2,710,591	2,670,401	2,670,401	2,670,401
7 Mile Bridge (10% funds)	304	562,655	562,655	562,655	562,655	562,655
Reserves - Fund 304	304	6,195,783	5,443,193	6,374,286	8,106,561	8,100,685
Transfer to Other Funds & Debt Service - Fund 304	304	16,161,844	15,665,059	15,690,661	13,687,358	19,989,120
City of Marathon	304	500,000	500,000			
Clerk of Court Network System	306	100,000				
Reserves/Budgeted Transfers - Fund 311	311	72,375	72,375	72,375	72,375	72,375
Debt Service - Fund 312	312	2,125,740	2,125,740	2,125,740	2,125,740	2,125,740
Reserves/Budgeted Transfer - Fund 312	312	98,268	98,268	100,000	100,000	100,000
Reserves - Fund 314	314	297,976				
Reserves/Budgeted Transfer - Fund 315	315	1,115				
Total Reserves, Debt Service, Transfers, Administrative		31,566,023	30,159,155	30,577,392	30,306,364	36,602,250
Total Capital Improvement Plan		74,349,908	55,482,902	48,295,365	49,664,397	48,030,156

***Total FY2023 Capital Funded Debt Service: \$17,585,707**

***Total FY2023 Fund 304 Debt Service: \$15,127,967**

Notable Grant Funded Capital Projects (Total)

Project Name	Total Project Cost	Granted Funded	County Funded	Grant Funded	County Funded
1st and Bertha Street Road & Drainage	5,947,425	2,643,767	3,303,658	44%	56%
Cudjoe Gardens Trail	734,964	400,436	334,528	54%	46%
Key Largo III	3,762,949	2,787,000	975,949	74%	26%
Sands Subdivision Sea Level Rise	9,480,422	8,181,489	1,298,933	86%	14%
Stillwright Point Sea Level Rise	2,369,990	1,184,995	1,184,995	50%	50%
Twin Lakes Sea Level Rise	8,192,214	7,649,159	543,055	93%	7%
Tubbys Creek & Mosquito Creek Bridge Replacements	7,276,095	6,738,095	538,000	93%	7%
HMGP Wind Retrofit	8,724,432	6,574,980	2,149,452	75%	25%
Rowell's Marina Waterfront Park	5,019,152	2,956,534	2,062,618	59%	41%
	51,507,643	39,116,455	12,391,188	76%	24%