

# County Administrator's Fiscal Year 2021 Recommended Budget

Roman Gastesi, County Administrator  
Tina Boan, Director Budget & Finance

September 16, 2020  
Virtual Budget Hearing

# FY21 Virtual Budget Hearings

- September 3<sup>rd</sup> – First Public Hearing at 5:05PM
  - Adoption of Tentative Millage Rate and Tentative Budget
    - <https://www.monroecounty-fl.gov/BudgetSep3>
- September 8<sup>th</sup> – Special Budget Meeting at 5:05PM
  - BOCC Discussion Direction
    - <https://www.monroecounty-fl.gov/BudgetSep8>
- September 16<sup>th</sup> – Final Public Hearing at 5:05PM
  - Adoption of Final Millage Rate and Final Budget
    - <https://www.monroecounty-fl.gov/BudgetSep16>

# Budget Actions Taken

- March 23<sup>rd</sup> - Closed the Keys
- Immediate action to identify, analyze and estimate potential revenue shortages and at-risk revenue
- Immediately instituted hiring freeze and purchasing freeze; furloughed employees
- Suspended discretionary spending
- Deferred work wherever possible

# Eliminate FTE's

	Vacant Positions	Filled Positions	Total FTE's	
County Administrator	0	0	0	
Emergency Management	1	0	1	
Library	4	1	5	
Social Services	5	3	8	
Facilities Maintenance	1	0	1	
Road & Bridge	0	0	0	
Parks & Recreation	1	0	1	
Solid Waste	0	0	0	
Project Management	0	0	0	
Fleet	0	0	0	
Airport	0	0	0	
County Attorney	2	0	2	1 month funded for retirement
IT	3	0	3	
OMB	1	0	1	
Sustainability	1	0	1	
Guardian Ad Litem	1	0	1	
Fire Rescue Coordinator	0	0	0	
Veterans Affairs'	0	0	0	
Employee Services	0	1	1	
Code Compliance	4	0	4	
Planning	1	5.5	6.5	
Building	4	2.5	6.5	In addition 5 MT Causley employees
<b>TOTAL</b>	<b>29.0</b>	<b>13</b>	<b>42.0</b>	

\*No COLA/merit for BOCC

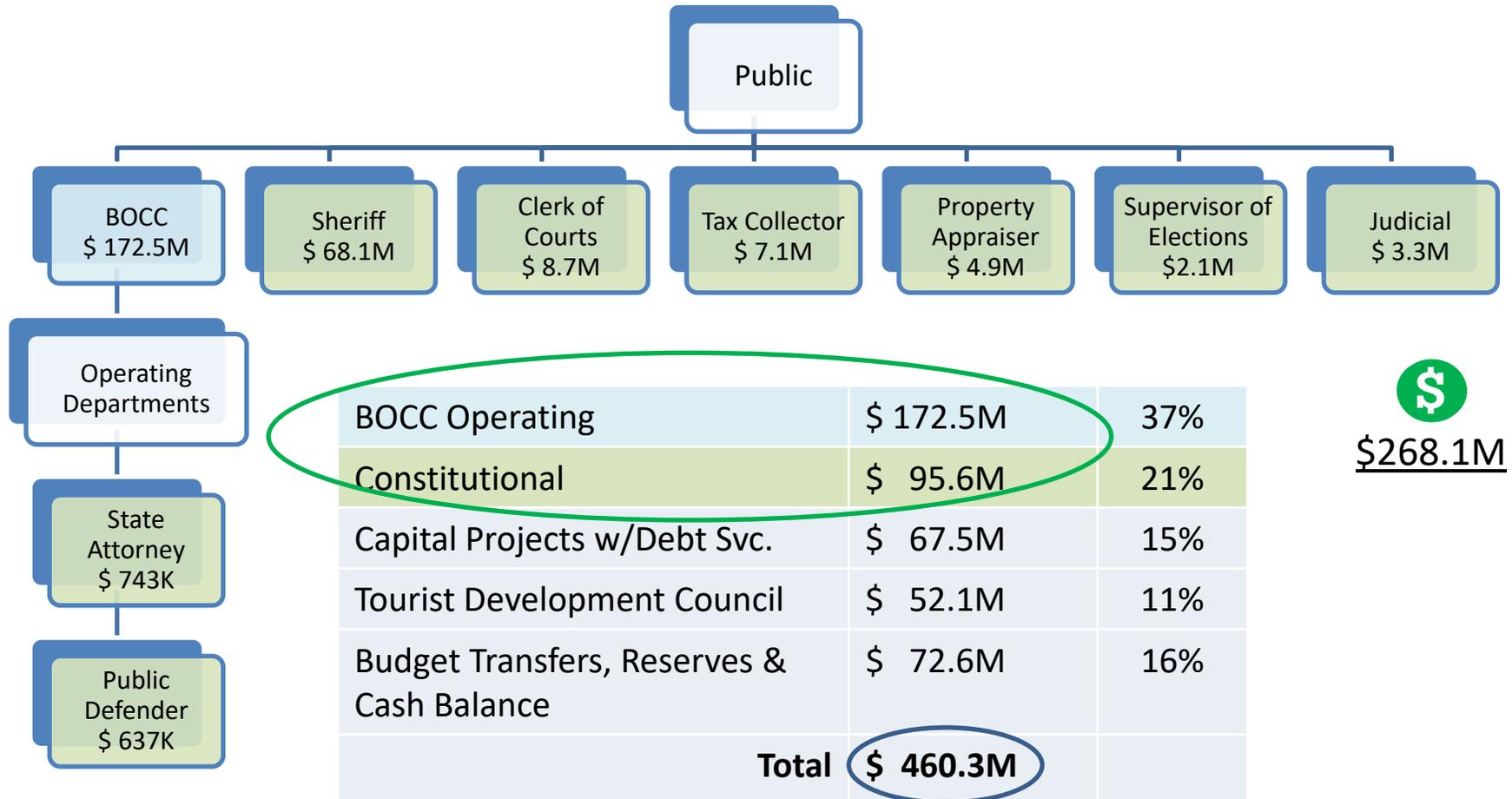
\*No Sheriff salary budget increases

# Fiscal Year 2021 Budget Summary

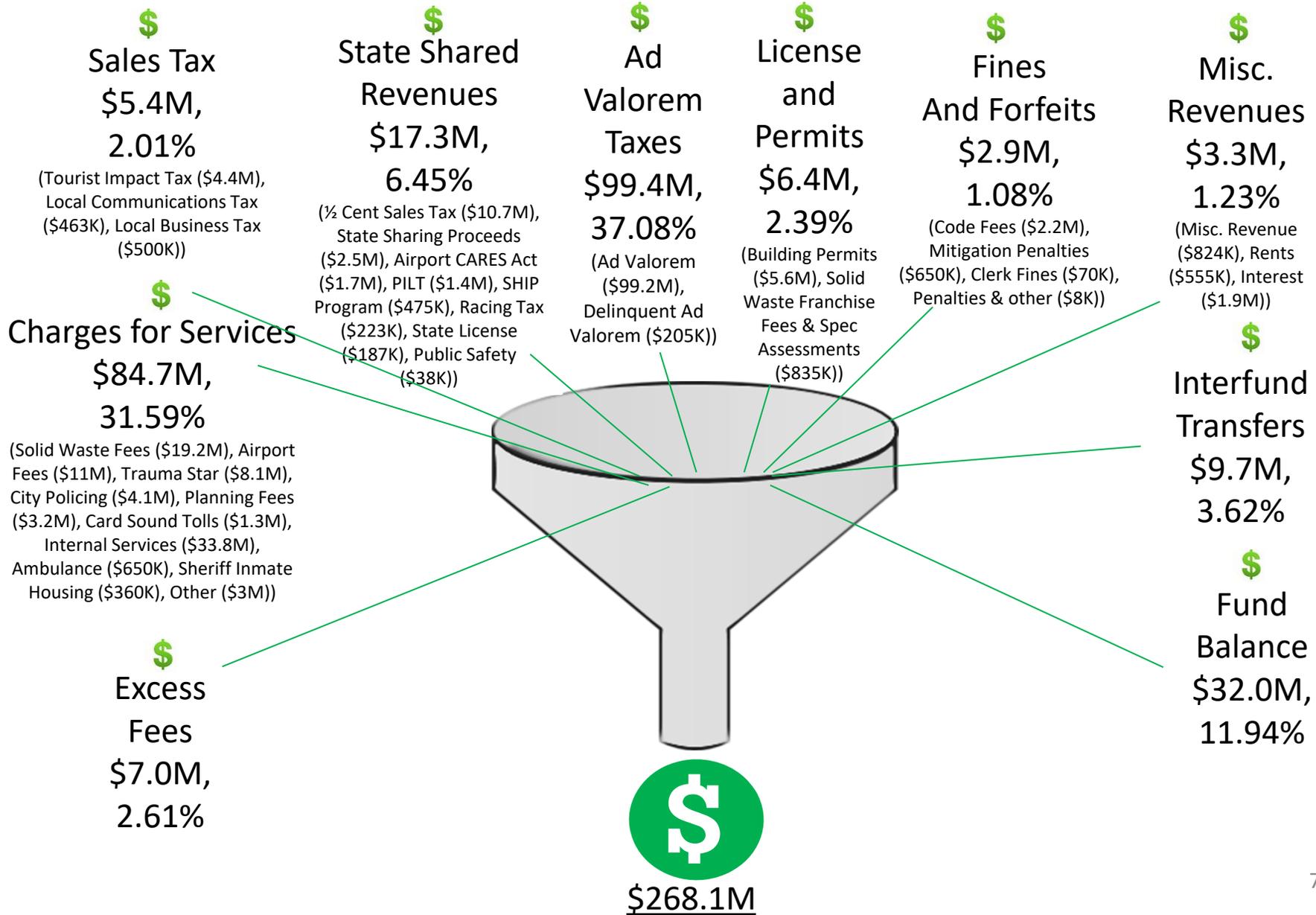
Revenue		FY21 Proposed	% of Total
Ad Valorem Taxes	Budgeted Ad Valorem 99,234,063	\$99,234,063	22%
Delinquent Taxes	Health Department 1,305,000	\$205,000	0%
Local Option, Use & Fuel Taxes	<b>Total Ad Valorem 100,539,063</b>	\$57,663,749	13%
Licenses, Permits & Impact Fees		\$9,331,479	2%
Intergov. Rev./Grants, PILT, Shared Taxes		\$20,803,783	4%
Charges for Services		\$84,747,054	18%
Fines & Forfeitures		\$2,913,100	1%
Miscellaneous		\$3,573,156	1%
Interfund Transfers		\$40,065,253	9%
Debt Proceeds		\$2,500,000	1%
Fund Bal Fwd/Less 5%		\$139,274,630	30%
<b>Total Sources</b>		<b>\$460,311,267</b>	<b>100%</b>

Expenditure		FY21 Proposed	% of Total
B.O.C.C. Operating		\$172,536,829	37%
Capital Projects, including Debt Service		\$67,470,831	15%
Sheriff		\$68,121,219	15%
Tourist Development Council		\$52,070,652	11%
Tax Collector		\$7,140,123	2%
Judicial, State Attorney, Public Defender		\$4,677,876	1%
Property Appraiser		\$4,891,244	1%
Clerk of the Courts		\$8,686,700	2%
Supervisor of Elections		\$2,094,011	0%
Budget Transfers, Cash Balance & Reserves		\$72,621,782	16%
<b>Total Uses</b>		<b>\$460,311,267</b>	<b>100%</b>

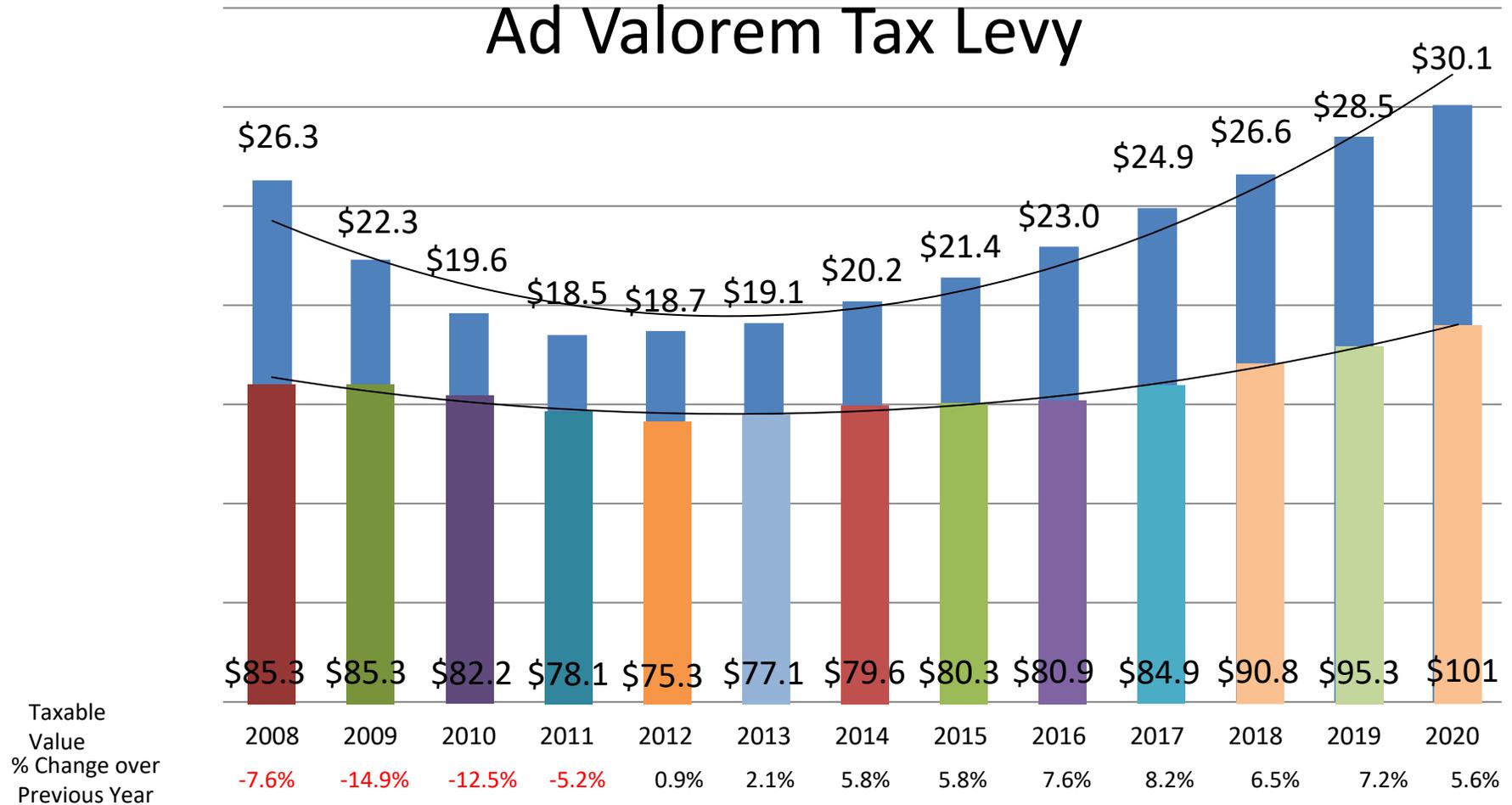
# FY 21 Total Appropriations



# FY21 Operating Revenues



# County-Wide Gross Taxable Property Values vs. Ad Valorem Tax Levy



	FY 09 Budget	FY 10 Budget	FY 11 Budget	FY 12 Budget	FY 13 Budget	FY 14 Budget	FY 15 Budget	FY 16 Budget	FY 17 Budget	FY 18 Budget	FY 19 Budget	FY 20 Budget	FY 21 Budget
Above/-below roll-back	7.78	-0.28	-3.79	-4.75	-2.692	2.67	2.75	-0.03	-0.33	3.84	5.86	3.14	3.75
+ /(-) prior year tax levy	6,138,320	65,301	(3,135,683)	(4,078,537)	(2,877,412)	1,848,033	2,481,692	747,699	574,673	4,027,266	5,904,725	4,505,206	5,197,449

FY20 included new Middle Keys Health Care MSTU (\$2 Million)

# 2020 County-Wide Average Taxable Values

Based on the 2020 July 1st Certification Tax Roll Value	
Homesteaded taxable value (majority of these are residential properties)	\$390,784
Non-Homesteaded residential properties taxable value	\$624,324
Commercial properties	\$1,128,275
Vacant land taxable value	\$265,014

# Save Our Homes-County-wide Millage

As provided in Section 193.155(1), F.S., beginning in 1995, or the year after the property receives homestead exemption, an annual increase in assessment shall not exceed the lower of the following:

- a. Three percent of the assessed value of the property for the prior year; or
- b. The percentage change in the Consumer Price Index (CPI) for all urban consumers.

Year	CPI Change	Cap
2020	2.30%	2.30%
2019	1.90%	1.90%
2018	2.10%	2.10%
2017	2.10%	2.10%
2016	0.70%	0.70%
2015	0.80%	0.80%
2014	1.50%	1.50%
2013	1.70%	1.70%
2012	3.00%	3.00%
2011	1.50%	1.50%
2010	2.70%	2.70%
2009	0.10%	0.10%
2008	4.10%	3.00%

FY20	FY21	Save our Homes Cap 2.3%		Taxable Value per \$100,000 257.81
380,280.00 (50,000.00)	389,026.44 (50,000.00)	8,746.44		
330,280.00	339,026.44	<i>Taxable Value</i>		
2.5881	2.5781	Maximum Increase Per Year	Maximum Increase Per month	
854.80	874.04	19.25	1.60	
FY20	FY21	Non-Homesteaded Cap 10%		
563,862.00	620,248.20	56,386.20		
-	-			
563,862.00	620,248.20	<i>Taxable Value</i>		
2.5881	2.5781	Maximum Increase Per Year	Maximum Increase Per month	
1,459.33	1,599.06	139.73	11.64	
FY20	FY21	Commercial 10% Cap		
1,021,932.00	1,124,125.20	102,193.20		
2.5881	2.5781	Max. Inc. Per Year	Max. Inc. Per month	
2,644.86	2,898.11	253.24	21.10	

# Fiscal Year 2021 Capital Plan Discussion

One Cent Infrastructure Surtax Revenue								
Fund 304 - Infrastructure Sales Tax								
	2016	2017	2018	2019	% Change	YTD 2020	+/- Prior Year	% Change
October	1,205,304.23	1,233,289.39	772,618.19	1,281,785.62	65.9%	1,204,253.88	(77,531.74)	-6.0%
November	1,415,337.45	1,491,046.98	1,432,345.70	1,626,938.48	13.6%	1,522,348.95	(104,589.53)	-6.4%
December	1,590,803.54	1,497,505.89	1,474,188.61	1,611,060.13	9.3%	1,739,270.09	128,209.96	8.0%
1st Qtr	200,562.13	211,277.68	228,383.64	260,394.85	0.0%	234,701.65	(25,693.20)	-9.9%
January	1,831,893.01	1,834,957.00	1,772,184.65	1,951,622.38	10.1%	2,130,901.67	179,279.29	9.2%
February	1,783,159.21	1,825,694.64	1,731,177.28	1,992,553.52	15.1%	2,190,106.83	197,553.31	9.9%
March	1,904,018.36	1,923,140.14	1,905,394.86	2,146,758.69	12.7%	2,212,710.82	65,952.13	3.1%
2nd Qtr	210,899.24	218,839.13	246,305.22	246,493.55	0.1%	266,011.14	19,517.59	7.9%
April	2,144,152.04	2,249,296.29	2,185,831.11	2,475,912.39	13.3%	1,435,376.89	(1,040,535.50)	-42.0%
May	1,759,183.23	1,972,652.12	1,871,390.44	2,104,262.85	12.4%	686,095.70	(1,418,167.15)	-67.4%
June	1,641,060.41	1,726,607.09	1,599,950.82	1,909,549.64	19.4%	826,533.26	(1,083,016.38)	-56.7%
3rd Qtr	197,305.51	213,481.00	236,378.09	225,020.83	0.0%	247,795.83	22,775.00	10.1%
July	1,606,449.41	1,701,700.08	1,756,386.11	1,890,098.70	7.6%	1,600,691.45	(289,407.25)	-15.3%
August	1,737,324.15	1,878,652.29	1,848,603.69	1,947,982.32	5.4%	1,266,188.51	(681,793.81)	-35.0%
September	1,393,751.68	1,322,946.35	1,511,336.28	1,691,441.52	11.9%	1,353,153.22	(338,288.30)	-20.0%
4th Qtr	196,472.43	<u>209,843.29</u>	<u>232,848.23</u>	<u>221,767.58</u>	0.0%	166,325.69	(55,441.90)	-25.0%
<b>Total</b>	<b>20,817,676.03</b>	<b>21,510,929.36</b>	<b>20,805,322.92</b>	<b>23,583,643.05</b>		<b>19,082,465.57</b>	<b>(4,501,177.48)</b>	<b>-19.0%</b>
% inc/dec prior yr	3.3%	3.3%	-3.3%	13.4%				
						<b>FY20 Budget</b>	<b>23,000,000</b>	
						<b>FY20 Revised Revenue</b>	<b>19,082,466</b>	
						<b>Projected Shortfall</b>	<b>(3,917,534)</b>	

Fiscal Year	YTD Actual Oct-July
2020	16,296,798
2019	<u>19,722,452</u>
\$ inc/dec	(3,425,653)
% inc/dec	-17.4%

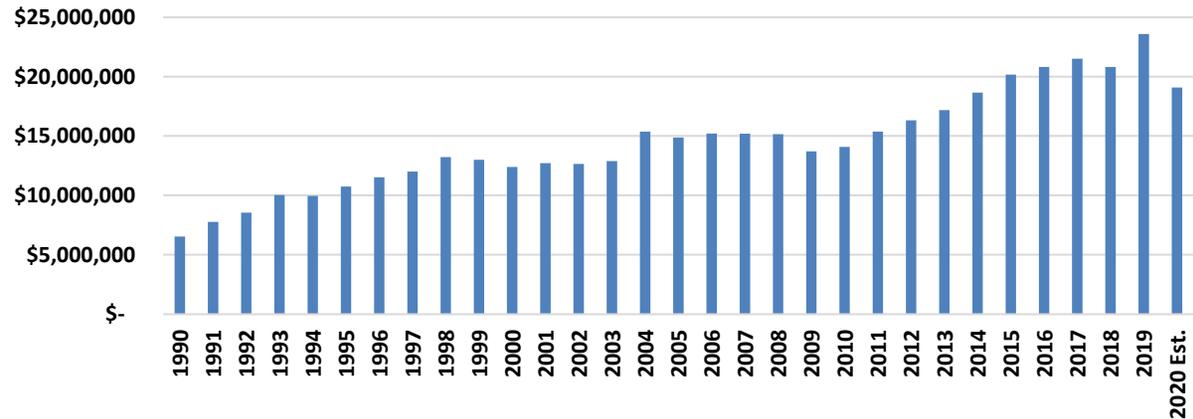
Revenue	
Budget SRF	3,496,227
Cudjoe Surplus FB	<u>5,000,000</u>
	8,496,227
Expenditure	
Spending Deferment	(3,541,863)

# Revenue Estimates

Infrastructure Sales Surtax		
Year	Amount	% Change
1990	\$ 6,527,762	
1991	\$ 7,763,175	18.9%
1992	\$ 8,546,742	10.1%
1993	\$ 10,027,642	17.3%
1994	\$ 9,953,100	-0.7%
1995	\$ 10,746,262	8.0%
1996	\$ 11,521,699	7.2%
1997	\$ 12,009,003	4.2%
1998	\$ 13,217,392	10.1%
1999	\$ 12,996,907	-1.7%
2000	\$ 12,387,681	-4.7%
2001	\$ 12,719,997	2.7%
2002	\$ 12,645,370	-0.6%
2003	\$ 12,884,890	1.9%
2004	\$ 15,365,641	19.3%
2005	\$ 14,875,923	-3.2%
2006	\$ 15,201,005	2.2%
2007	\$ 15,200,286	0.0%
2008	\$ 15,147,593	-0.3%
2009	\$ 13,702,434	-9.5%
2010	\$ 14,085,030	2.8%
2011	\$ 15,374,998	9.2%
2012	\$ 16,318,450	6.1%
2013	\$ 17,172,359	5.2%
2014	\$ 18,653,970	8.6%
2015	\$ 20,161,451	8.1%
2016	\$ 20,817,676	3.3%
2017	\$ 21,510,929	3.3%
2018	\$ 20,805,323	-3.3%
2019	\$ 23,583,643	13.4%
2020	\$ 19,082,466	-19.1%
2021	\$ 19,381,987	1.6%
2022	\$ 23,766,000	22.6%
2023	\$ 24,241,320	2.0%
2024	\$ 24,726,146	2.0%
2025	\$ 25,220,669	2.0%

Local Government	1% Tax Rate - Default Formula	
	Distribution Percentage	Estimated Distribution
<b>MONROE BOCC</b>	<b>60.462135</b>	<b>19,381,987</b>
Islamorada	6.001507	1,923,867
Key Colony Beach	0.734366	235,411
Key West	24.322000	7,796,759
Layton	0.176828	56,685
Marathon	8.303164	2,661,696
Countywide Total	100.000000	32,056,405

One Cent Infrastructure Sales Surtax History



One Cent Infrastructure Fund 304	2020 Estimate	2021 Estimate	2022 Estimate	2023 Estimate	2024 Estimate	2025 Estimate
Beginning Fund Balance	30,443,353	23,507,716	8,426,366	7,023,038	6,475,198	6,859,728
Revenue	25,113,429	18,460,388	22,625,200	23,076,754	23,537,339	24,007,136
Expense	(32,049,066)	(33,541,737)	(24,028,528)	(23,624,594)	(23,152,809)	(23,093,411)
<b>Estimated Ending Fund Balance</b>	<b>23,507,716</b>	<b>8,426,366</b>	<b>7,023,038</b>	<b>6,475,198</b>	<b>6,859,728</b>	<b>7,773,453</b>

\*Monroe County uses State Estimates in their budgeting process. Actual revenue will change the ending fund balance estimates.

# Five-Year CIP – Capital Projects

Fund	PROJECTS	FY 21	FY 22	FY 23	FY 24	FY 25
130-135	<b>All Impact Fees (Fund 130-135)</b>	3,631,200	1,434,564	1,554,619	1,674,589	1,794,582
102	Sustainability-Roads LIDAR/Pilot Program	939,009				
304	Canal Monitoring	136,622				
310	Big Coppitt Waste Water	30,000	30,000	30,000	30,000	30,000
311	Duck Key Waste Water	35,000	35,000	35,000	35,000	35,000
312	Cudjoe Waste Water	227,022	227,022	218,921	218,921	218,921
316	Land Acquisition	711,548				
304	Public Defender/Simonton Property	165,000	1,505,000	505,000		
304	Senior Nutrition Center		403,000	2,055,000	2,585,000	
304	Building Automation Replacement (Siemens)	150,000				
304	Ocean Reef Bldg./Fire Boat	800,000	200,000			
304	Higgs Beach Street Relocate	1,009,938	1,100,000	2,500,000		
304	Big Pine Swimming Hole	720,012				
304	Rowell's Marina	1,080,000				
314	Marathon Library	1,674,396				
304	Tiny Houses	426,428				
304	Key Largo Fire District Hydrant Funding	150,000				
304	Fire & Ambulance Fire Truck	765,000	765,000			
314	Cudjoe Fire Station	219,625				
314	PK Jail & Courthouse	21,866,603				
304	Road Paving Backlog 5 Yr. Plan	575,000				
304	1st and Bertha	2,663,605	510,000			
304	Koehn Sub Division	349,265	198,043			
304	Road & Bridge Phase II				2,000,000	4,500,000
304	Admin Costs	1,735,083	1,825,257	1,825,257	1,825,257	1,825,257
102	Road & Bridge Operating/Projects	11,781,223	8,696,375	8,247,183	6,223,104	5,993,104
304	7 Mile Bridge Escrow		177,833	177,833	177,833	177,833
304	College of the FLK Upper Keys	250,000				
304	Poinciana Gardens	400,000				
306	Clerk of Court Network System	2,600,000				
	<b>Total of CIP Projects</b>	<b>55,091,579</b>	<b>17,107,094</b>	<b>17,148,813</b>	<b>14,769,704</b>	<b>14,574,697</b>

# Five-Year CIP – Capital Projects

TRANSFERS FOR DEBT		FY 21	FY 22	FY 23	FY 24	FY 25
Fund	PAYMENT OBLIGATIONS & PROJECTS					
308	Transfer to 304	200,000				
304	Transfer to 314- 2014 Revenue Bond	8,910,000			-	-
304	Transfer to 310	-	274,982	350,000	350,000	375,000
304/310	Debt Service Big Coppit SRF	682,000	682,000	682,000	682,000	682,000
304	Debt Service 2016 Revenue Bond	1,119,135	1,124,263	1,119,053	1,118,674	5,403,042
304/312	Debt Service Cudjoe Reg. SRF- Fund 312	4,689,741	9,379,482	9,379,482	9,379,482	9,379,482
304	Debt Service 2014 Revenue Bond Fund 314	4,281,376	4,279,336	4,280,172	4,283,766	
304	Key Largo ILA	2,125,000	2,125,000	2,125,000	2,125,000	2,125,000
102	Cost Allocation for Fund 102	408,919	408,919	408,919	408,919	408,919
304	Cost Allocation for Fund 304	533,877	533,877	533,877	533,877	533,877
304	Budgeted Transfer to Fund 125	82,500				
304	Hurricane IRMA cost share est. CAT c,d,e,g	500,000	500,000			
All CIP	Capital Reserves & Cash Balance	9,139,636	7,045,284	7,380,503	6,974,571	4,960,427
	<b>Total Appropriations</b>	<b>87,763,763</b>	<b>43,460,237</b>	<b>43,407,819</b>	<b>40,625,993</b>	<b>38,442,444</b>

# Budget Highlights

- FY 2021 Proposed Budget: \$460,311,267 (2.6% lower than last year's budget)
- Current year millage rate, lowest in the State of Florida, has been reduced from 3.3602 to 3.3435
- Reflects a property value increase of 5.6%, total value exceeding \$30B, a historic high
- Absorbs impacts of the sudden revenue reductions
- Assumes economic sluggishness with a modest recovery
- Expenditure reductions
  - Hiring freeze
  - Purchasing freeze
  - Eliminating 42 positions
  - Reducing departmental budgets
  - Excluding employee COLAs and merit increases
  - Minimal fund balance utilization